In the United States Court of Federal Claims

Case No. 91-1470L Filed: June 6, 2008 FOR PUBLICATION

Lyman Bedford, McQuaid, Bedford & Van Zandt, LLP, San Francisco, CA, for Plaintiffs. *Michael Van Zandt*, of Counsel.

Kathleen Lennon Doster, Department of Justice, Environmental and Natural Resources Division, Washington, D.C., with whom was *Tim Racicot*, Special Assistant to the Assistant Attorney General, Department of Justice, Seattle, WA, for Defendant.

Johanna Wald and Thomas Lustig, National Resources Defense Council, San Francisco, for amici curiae, National Wildlife Federation, Sierra Club, National Resources Defense Council, Nevada Wildlife Federation, and Nevada Department of Wildlife. Michael Wolz, Deputy Attorney General, for amici curiae, State of Nevada and the State Engineer of Nevada. Robin Rivett, Pacific Legal Foundation, for amicus curiae, Pacific Legal Foundation. John Echeverria, Washington D.C. and Joseph Feller, Tempe, AZ, of Counsel.

OPINION

SMITH, Senior Judge:

I. Introduction

This case involves the conflict of two legitimate claims on the public lands. Both claims can be found in the Nation's earliest history. On the one hand there is the Nation's interest in preserving